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China's Annual Agricultural Policy Goals
The 2018 No. 1 Document of the CCCPC and the State Council

Report Categories:
Agricultural Situation

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Report Highlights:
On February 4, 2018, the Central Committee of the Communist Party of China (CCCPC) and the State Council unveiled its first policy document for 2018. This document, referred to as the No. 1 Document, traditionally focuses on agricultural and rural issues and is considered to be a significant policy document that outlines goals for the upcoming year. The overall message is focused on developing intensive, domestic agriculture to further China’s strategic interests. The 2018 message consolidates recent policy announcements on sustainable "green" agriculture, expanding the scale of agricultural production, moving up the value-chain, and deploying new mechanisms for agricultural finance.
Executive Summary:

Expansion of large scale, modern agriculture has been an enduring theme throughout the Communist Party’s economic development since 1949. China’s coastal cities and population have benefited immensely from policy supports for improved access to housing, education, healthcare, and infrastructure development as well as tremendous gains in economic welfare. However, as China’s economy in first-tier cities matures and economic growth stagnates, the Chinese government is shifting its economic development focus to rural areas.

Today, China’s second and third-tier cities are the new vanguard for national economic development. In rural areas, economic growth has stagnated, particularly in blighted industrial regions in North East China where central government support for steel, iron, and coal industries has waned over the past two decades. Rising inequality and stagnating economic growth have become top priorities China’s leadership.

In the 2018 No. 1 Document, China’s leadership aims to address challenges that Chinese producers in rural areas face by promoting intensive agricultural development. They envision expanding agricultural development to establish an alternative growth engine to propel China’s economic development over the next one-hundred years. China’s leadership proposes that to foster “revitalization of rural areas,” China must improve rural access to economic factors of production such as land, water, and capital. China is seeking a distinct pattern for agriculture and rural development that is unique to the development of other mature economies, including the United States, Latin America, and even Japan and South Korea.

Major policy measures include China’s intent to ensure national food security through intensive and value-added productivity growth and developing Chinese state-owned global commodity market actors; reforming domestic support programs for grains; building ties with Belt and Road trading partners; land reform initiatives; and expanding access to rural financial products and facilitating capital allocation. In a departure from previous policy papers, the 2018 No. 1 Document does not include specific targets or measures to achieve the major objectives. Many of the proposals reflect objectives and themes from existing pilot projects at provincial and local levels or are limited to selected crops in recent years to address these issues. More detailed short-term policy measures are expected to be unveiled in the National Strategic Plan on Revitalizing the Rural Area (2018-2022), which is being reviewed and will soon be published.

China seeks self-reliance in staple grains and an adequate supply of key commodities for food security purposes. Domestic support measures will focus on improving agriculture productivity and increasing product quality. Continued reform on rural land, such as contracted farmland and residential land for farm families, will facilitate consolidation of farmland and expand financial resources available to farmers. The government is exploring ways to use futures and innovative approaches to incorporate insurance programs to protect farm income from price volatility. China aims to work with Belt and Road trading partners to diversify which countries it sources food imports. Additionally, China supports the formation of Chinese state-owned grain merchandisers that can expand globally and expanded investment in foreign agricultural production to ensure domestic food security.

Highlights of the 2018 No. 1 Document
Food Security:

The document reiterates the importance of China’s self-reliance in staple grains (rice and wheat). To ensure food security, China will expedite the process of identifying and building “functional areas” for grain production that covers rice, wheat, and corn. Meanwhile, “critical production areas” will be identified and built to ensure a basic supply of other key commodities such as oilseeds, cotton, and sugar. However, current agriculture policies encourage shifting from quantity to higher quality, value-added agricultural products. For example, China is encouraging farmers to plant high-quality rice, wheat, soybeans for food use, low-erucic acid and low-glucosinolate rapeseed, and high-sugar content sugarcane. (For more details, refer to the Grain & Feed Update GAIN report CH 18003 and the Biofuels Annual GAIN report CH17048.)

Domestic Support:

China’s overall support level on agriculture will continue to increase, but the government will further streamline its domestic support policies aimed at increasing agriculture competitiveness and improving product quality. For example, direct subsidy programs to grain farmers will be modified to improve their effectiveness. In addition, the scope and level of World Trade Organization domestic support programs classified as “Green Box” measures will be further expanded. Although the minimum price support program for rice and wheat is likely to stay in place for the foreseeable future, China’s government minimum support prices will be determined in response to market factors. (Note: On February 9, 2018, China released state minimum support prices for rice in 2018, lowering the minimum support price by 10 percent). China will continue to reform the current government purchasing system as well as the grain reserve and auction system in an effort to reduce the stockpiles of grains, especially corn. Meanwhile, China is exploring more insurance options such as loss protection insurance and income-based insurance programs for rice, wheat, and corn crops. (For more details, refer to the Grain & Feed Update GAIN report CH 17001; the Grain & Feed Update GAIN report CH 17050; and the Biofuels Annual GAIN report CH17048.)

Agricultural Trade:

Given rising trade tensions with major trading partners, China looks to diversify its buying sources. China seeks to heighten engagement and draw closer ties with trading partners within the Belt and Road Initiative sphere of economic influence. In addition, the Chinese government supports the formation and development of Chinese state-owned grain merchandisers with grain merchandizing, shipping, and processing enterprises that directly compete with major multinational firms. The Chinese government continues to expand and encourage Chinese investment in foreign grain production and/or processing. Meanwhile, China will push for expanded export opportunities for specialty commodities and high value, processed products. (For more details, refer to the Grain & Feed Update GAIN report CH 17050)

Land Reform:

Rural land reform in China has been under way for several years. The ongoing farm land reform effort distinguishes contract rights between operational rights and lending rights. These reforms will allow
farmers to transfer or mortgage operational rights, and facilitate consolidation of fragmented small plots into large-scale, continuous tracts of farmland. The government is encouraging appropriate scale production by specialized farmers, family farms, and farm cooperatives to raise agriculture productivity. For example, each crop will be subject to a prescribed scale of production, balancing greater productivity, and high levels of local farm labor employment. (Note: In China, an individual farmer is allocated an average of a half-acre of farmland by their village. Farmers own the contractual rights of their farmland allocation. Historically, contractual rights are renewed at the end of the contractual period). The government has initiated residential land reform in rural areas, allowing farmers to lease residential land or build or repurpose structures for residential or business occupancy (Note: villages will also allocate residential land to farmers for the purpose of home construction.) (For more details, refer to the Grain & Feed Update GAIN report CH 18003 and the Grain & Feed Update GAIN report CH 17001.)

Rural Finance:

The document also focuses on expanding access to financing in rural areas. The government is facilitating the construction of futures and options markets for agricultural commodities. China will expand pilot programs to incorporate insurance providers, futures traders, and farmers as a tool to support farm incomes and manage revenue and price risk. Additionally, the document highlights pilot programs that incorporate contract-based agriculture (production), crop insurance, and futures markets in small-scale projects to demonstrate how risk management platforms can protect farmers from price volatility in critical markets for major agricultural products like corn. The government is modifying policies that will enable farmers to use their land (either contractual farmland or residential land) as collateral for financing purposes (see Land Reform). The private sector is encouraged through incentives and regulations to invest in rural development projects for agricultural processing, marketing, logistics, services, and other areas.

This report provides an unofficial translation of the No. 1 Document.


BEGIN TRANSLATION

Opinions of the CPC Central Committee and the State Council on Implementation of Strategy of
Rural Revitalization

(January 2, 2018)

The implementation of rural revitalization strategy is a major decisive arrangement made at the 19th CPC National Congress, a major historical task of securing a decisive victory in building a moderately prosperous society in all respects and building a modern socialist country in an all-round way, and the general starting point for the work of agriculture, rural areas and rural people in the new era. The following suggestions are put forward on the implementation of the strategy of rural revitalization.

I. Great significance of implementation of rural revitalization strategy in the new era

Since the 18th CPC National Congress, with the strong leadership of the CPC Central Committee centered by Comrade Xi Jinping, we have been adhering to take the solution to the "three rural issues" of agriculture, rural areas and rural people as the priority among priorities, by increasing the effort of policies in strengthening agriculture, benefiting farmers and raising rural living standards, by pushing forward the agricultural modernization and new rural construction, and by comprehensive deepening reform in rural areas. Agricultural and rural development has made historic achievements, providing important support for the overall innovation situation in the cause of the CPC and the country. In the past five years, grain production capacity has upgraded to a new height, agricultural supply side structural reform has taken new steps, farmers' income has been on a continuous rise, rural people's livelihood has been in comprehensive improvement, poverty alleviation has maintained in decisive progress, the construction of rural ecological civilization has been in significant strengthening, sense of gain has been on an obvious rise, and rural society has been in stability and harmony. The great achievements in agricultural and rural development and the abundant experience in the "three rural issues" have laid a good foundation for the implementation of rural revitalization.

Issues relating to agriculture, rural areas, and rural people are fundamental to China as they directly concern our country's stability and our people's welfare. Without the modernization of agricultural and rural areas, there will not be the modernization of the nation. At present, China's unbalanced and insufficient development is mostly prominent in the countryside, with the presentation mainly in the following aspects: quality of agricultural supply needs improving due to the coexistence between supply exceeding demand and insufficient supply; construction of new occupational farmer team is to strengthen for the lack of the capability of farmers to adapt to the development of productive forces and market competition; the overall development of rural areas is expected to be improved due to problems about rural environment and ecology appear obvious and a great deal of outstanding accounts in infrastructure and livelihood sectors in rural areas; the national system of supporting agriculture is relatively weak, the task of rural financial reform arduous, and the rational flow of elements between urban and rural areas needs improving; and the rural governance system and governance capacity need strengthening against the weakness in building CPC team of rural grassroots. The implementation of the rural revitalization Strategy is the inevitable requirement to solve the contradiction between the growing needs of the people and the inadequate development of the imbalance. It is the inevitable requirement for achieving the goal of "two – one hundred years" and the inevitable requirement for realizing the common prosperity of all the people. The strategy of rural revitalization is the inevitable requirement for addressing the contradiction between unbalanced and inadequate development and the people's ever-growing needs for a better life, and that for realizing the two centenary goals, and that for realizing
prosperity for all.

In the new era of socialism with Chinese characteristics, the countryside is a vast place with great and rare opportunities for development. Concerning the political advantage of the CPC's leadership, the institutional advantage of socialism, the creative spirit of hundreds of millions of farmers, the strong support of economic strength, the long history of farming civilization and the vigorous market demand, we do have the condition and ability to carry out the strategy of rural revitalization. We shall regard national conditions in agricultural, take advantage of opportunities, and enhance our sense of responsibility, mission and urgency. With the efforts the whole society and the whole nation, greater determination, more specific goals and more effective measures, we will promote the overall upgrade of agriculture, overall progress of rural areas and all-round development of rural people, and write the new chapter for rural comprehensive revitalization in the new era.

II. General requirements for implementation of strategy of rural revitalization

A. Guiding thought. In adherence to the implementation of the spirit of the 19th CPC National Congress, with the instructive concept by Xi Jinping of socialism with Chinese characteristics in the new era, we shall strengthen the CPC’s leadership in the "three rural issues", insist on the general keynote of making progress in stability, firmly establish the new development concept and intensify the high quality development. Closely relating to arranging and advancing the "five-in-one" overall layout and harmoniously promoting the “four comprehensive” strategic distribution, we adhere to prioritize the solution to the "three rural issues" among the priorities of the tasks for all CPC members. We shall prioritize the development of agriculture and rural areas. To build rural areas with thriving businesses, pleasant living environments, social etiquette and civility, effective governance, and prosperity, we need to put in place sound systems, mechanisms, and policies for promoting integrated urban-rural development. We shall make the overall planning in pushing forward the construction of rural economy, political systems, culture, society, ecological civilization and the CPC, so as to speed up the modernization of rural governance system and governance ability and that of agriculture and rural areas. We shall go along the road of rural revitalization of socialism with Chinese characteristics, to make agriculture a promising industry, the farmer an attractive occupation and the rural area a beautiful home for living and working in peace and contentment.

B. Target tasks. In accordance with the strategic arrangement proposed at the 19th CPC National Congress to secure a decisive victory in building a moderately prosperous society in all respects and realize the two centenary goals in two phases, the target tasks to implement the strategy of rural revitalization are as follows:

By 2020, important progress shall be made in rural revitalization with the basic establishment of the relevant institutional framework and policy system, including the following progress: the steady upgrade of comprehensive agricultural production capacity, significant improvement of quality of agricultural supply system and the further enhancement of the integrated development of the first, second and tertiary industries in rural areas; further expansion of channels of income rise of farmers and continuous shrinkage of the gap between living standards of urban and rural residents; all rural residents living below the current poverty line having been lifted out of poverty, which is eliminated in all poor counties and regions; intensification of rural infrastructure construction, remarkable improvement of rural living environment and solid promotion of the construction of beautiful livable countryside; further
enhancement of equalization of basic public services in urban and rural areas and initial establishment of the mechanism of integrated development of urban and rural areas; gradual strengthening of attractiveness of rural areas to talents; obvious improvement of rural ecological environment and further rise of agro-ecological services; further construction of rural grassroots organizations centered by the CPC organization and further improvement of rural governance model; further perfection of rural work leadership mechanism of the CPC; and the establishment of thoughts and measures to promote rural revitalization between departments and regions.

By 2035, the "decisive" progresses shall be made, with basic modernization of agriculture and rural areas. The agricultural structure has been fundamentally improved, with remarkable rise of quality of farmers' employment, further mitigation of relative poverty and intensification of measures for common prosperity. In addition, the equalization of basic public services in urban and rural areas shall be basically realized and the system of integrated development of urban and rural areas further improved. Besides, rural civilization shall reach a new height with better rural governance models. Furthermore, the rural ecological environment shall become better, and thus basically realizing the goal of building a beautiful livable countryside.

By 2050, rural areas shall have strong agriculture, a beautiful countryside and well-off farmers

C. Basic principles

- Adhering to the CPC's management over rural issues. We shall unswervingly adhere to and strengthen the CPC’s leadership in rural work, improve the leading mechanism and regulations of CPC's managing rural work, ensure that the CPC assumes the responsibility in rural work throughout the overall situation and coordinates all parties, so as to provide a strong political guarantee for rural revitalization.

- Adhering to prioritizing the development of agriculture and rural areas. We shall treat the realization of rural revitalization as a common will of the CPC, make joint efforts in concerted actions with unified understanding, give priority to leader distribution, factor allocation, capital input guarantee and public service arrangement, as well as overcome the weakness in agriculture and rural areas as soon as possible.

- Adhering to the principal status of farmers. We shall fully respect the wishes of farmers, practically display the dominant role of farmers in rural revitalization, mobilizing the enthusiasm, initiative and creativity of hundreds of millions of farmers, take as the starting and ending safeguarding the fundamental interests of farmers and promoting the common prosperity of farmers, promote the continuous increase of farmers’ income, as well as constantly improve the sense of gain, happiness and security.

- Adhering to the overall rural revitalization. Upon understanding the accurate connotation of rural revitalization, we shall focus on cooperation, relevance, overall deployment, coordination and promotion in probing the functions and value of rural areas, as well as in making the overall planning for the construction of rural economy, politics, culture, society, ecological civilization and the CPC team.

- Adhering to the integrated development of urban and rural areas. By resolutely getting rid of the institutional drawbacks, we shall make the market display its decisive role in resources allocation, better
play the role of the government, promote the free flow and equal exchange between urban and rural factors, fuel the synchronous development of new industrialization, informatization, urbanization and agricultural modernization, expedite the formation of new relations between urban and rural areas, which aims at comprehensive integration and common prosperity via mutual promotion between industry and agriculture, as well as via complementary between rural and urban areas.

- Adhering to the harmonious co-existence between human and nature. We shall firmly establish and practice the concept that lucid waters and lush mountains are invaluable assets. We shall act on the principles of prioritizing resource conservation and environmental protection and letting nature restore itself, adopt a holistic approach to conserving our mountains, rivers, forests, farmlands, lakes, and grasslands, implement the strictest possible systems for environmental protection, and develop eco-friendly growth models and ways of life.

- Adhering to make step-by-step progress by adjusting measures to local conditions. We shall rationally understand the differentiated characteristics in development trend between rural areas, rack our mind in top-down design, attach importance to prioritizing planning, highlighting focal points, classifying policy implementation and following suit the model. We shall do our best according to our abilities by practically and permanently stepping forward, rather than exert increasing pressure to the government of all levels, impose uniformity in all cases, or make formalism.

III. To improve quality of agricultural development and cultivate new dynamic energy for rural development

The industrial prosperity is one of the key points for rural revitalization. We shall adhere to developing agriculture by attaching importance to quality and environmental protection and focus on agricultural supply side structural reform, accelerate the construction of modern system of agricultural industry, production and management, improve agricultural innovation and competitiveness, raise agricultural total factor productivity and expedite the transformation of China from an agricultural country to an agricultural power.

A. Deepening the intensification of agricultural production capacity. In order to ensure the national food security and the Chinese people’s dominance over their own livelihood, we shall intensify the strategy of conservational and scientific cultivation of soil for maintaining output of grain in China in balance between supply and demand, strictly accord with the red line of the farmland areas. We shall fully intensify the permanent special protection system of basic farmland, speed up the designation and construction of functional areas for grain production and conservation areas for main agricultural products and improve supporting policies. We shall promote in a large scale land reclamation and construction of high standard farmland in the countryside, steadily raise cultivated land quality, and enhance supervision, assessment and responsibility of local governments. We shall strengthen water conservancy construction, and increase our ability to fight against drought and flood. We shall implement national agricultural water-saving actions, expedite continued construction of supporting facilities and modernized transformation in irrigational areas, upgrade the quality of small-scale farmland water conservancy facilities to become in line with the stipulated standards and develop a number of main efficient water-saving irrigation projects. We shall speed up the development of national innovation system for agricultural science and technology, and strengthen the construction of scientific and technical innovation base for the whole industry. We shall deepen the transformation,
promotion and application of agricultural scientific and technical achievements. We shall quicken the
development of modern crops, livestock, aquatic products, forestation and seed industries, and improve
the ability of independent innovation. We shall develop China’s Southern Propagation Base in Hainan in
accordance with high standards. We shall promote China’s transformation and upgrading of agricultural
machinery equipment industry, strengthen the joint research by scientific research institutions and
equipment manufacturing enterprises, further improve the localization of staple crop machinery,
accelerate the R&D of industrial crops, fish breeding and poultry raising and machinery of agriculture
and forestry in hilly and mountainous areas, and develop high-end agricultural machinery equipment
manufacturing. We shall optimize the structure of agricultural practitioners and accelerate the
construction of knowledgeable, skillful and innovative agricultural operators. We shall vigorously
develop digital agriculture, implement intelligent projects of agriculture, forestry and water conservancy,
and promote the experiment and demonstration of the Internet of Things and the application of remote
sensing technology.

B. Implementing the strategy of quality agriculture development. We shall formulate and implement
national strategic planning for quality agriculture development, and establish and improve the relevant
quality and evaluation system, policy system, working system and evaluation system. We shall orient
agriculture to an environment-protection and high quality brand with unique features, adjust and
optimize the layout of agricultural productivity, and promote the transformation of agriculture from
increasing production to upgrading quality. We shall promote the establishment of zones for special
advantageous agricultural products, and build modern agricultural industrial parks and agricultural
technical parks. We shall carry out the activities of thriving counties and villages via industrial
development, promote standardized production, cultivate agricultural product brands, protect
geographical indications of agricultural products, and create the new pattern of “one village for one
product, one county for one industry”. We shall speed up the development of modern efficient forestry,
carry out the actions of making forest thriving and people rich, and push forward the projects of
developing forest ecological products. We shall enhance the construction of the prevention and control
system against plant diseases, insect pests and animal epidemic. We shall optimize the spatial
distribution of breeding industry, vigorously develop the green ecological healthy breeding and
energetically developing national dairy industry. We shall make the overall arrangement in developing
marine fishery resources, scientifically allocate ocean breeding and ocean fishery in coastal waters and
high seas and build modern aquafarm. We shall set up the industry-university-research alliance for
agricultural technical innovation to strengthen the development and application of agricultural green
ecology and technology of increasing quality and efficiency. We shall practically display the leading
role of agriculture reclamation in developing high-quality agriculture. We shall implement food safety
strategy, improve the standard system of agricultural products’ quality and food safety, strengthen the
construction of traceability system for agricultural inputs and agricultural products’ quality and safety,
improve the system of supervising agricultural products’ quality and food safety, and focus on
improving grassroots regulatory capacity.

C. Constructing the system for integrated development of the first, second and tertiary industries in rural
areas. We shall vigorously develop various functions of agriculture, extend industrial chains, enhance
value chains and improve interest chains, so that farmers can rationally share the value-added benefits of
the whole industry chains via various forms such as bottom dividend, share cooperation and profit
return. We shall carry out the promotion of agricultural product processing industry, encourage
enterprises to merge and restructure, eliminate backward production capacity and support the value-
added processing and transforming of agricultural products in the main production areas. We shall focus on addressing the outstanding problems in sales of agricultural products, strengthen the classification, packaging and marketing of agricultural products after production, develop modern cold chain storage and logistics system for agricultural products, build the agricultural products sales support public service platform, support supply and marketing centers, postal services and other kinds of enterprises to extend their service network to the countryside, improve the mechanism of stabilizing and converging the production and marketing of agricultural products, vigorously build the infrastructure that widely promoting the development of rural e-commerce, encourage and support new agricultural industrial modes for innovative development of all kinds of main market players based on Internet, intensify the comprehensive demonstration for promoting e-commerce into the countryside, and accelerate the modernization of rural circulation. We shall launch the selected projects of leisure agriculture and rural tourism, establishing a number of relaxation and tourism centers, forest leisure centers, health care bases, rural lodgings and feature towns with complete facilities and various functions. As for the projects that employ idle rural housing to develop house sites and those related to pension, we shall make research and release relevant management measures that facilitate market access and strengthen process control and post-mortem supervision in fire protection and special type industrial operation. We shall develop rural shared economy, creative agriculture and characteristic culture industry.

D. Building a new agricultural pattern open to the world. We shall optimize resources allocation, make efforts to reduce cost and increase efficiency, and improve China’s international competitiveness in agricultural products. We shall upgrade the export of agricultural products with special advantages, and expand the export of agricultural products with great additional value. We shall establish and improve China’s policy system of agricultural trade. We shall intensify China’s relation of agricultural product trade with the countries and regions along "The Belt and Road". We shall actively support the “going offshore” of China’s agriculture, cultivate internationally competitive large-scaled food and agriculture enterprise groups. We shall actively participate in global food security governance and formulation of agricultural trade rules, and promote the formation of a more equitable and reasonable international agricultural trade order. We shall further strengthen the comprehensive control of anti-smuggling of agricultural products.

E. Pushing forward the organic connection between the development of smallholders and that of modern agriculture. We shall make the overall planning by taking into consideration the cultivation of new agricultural management entities and the support of smallholders, adopt specific measures, and introduce the production of smallholders to modern agricultural development. We shall cultivate various kinds of specialized marketing services, promote social services throughout agricultural production, and help smallholders reduce cost and increase efficiency. We shall make diversified cooperation and set up alliances to further integrate smallholders. We shall give full play to the leading role of new agricultural management entities, create regional public brands, and make direct connection between farmers and supermarkets and between farmers and community to help smallholders connect with the market. We support smallholders to develop agriculture of ecology, facilities, experience and customization, upgrade product grade and added value and expand the room for income increase. We shall improve smallholders' production facilities and enhance their ability to resist risks. We shall make research and formulate policies and suggestions to support the production of smallholders.

IV. To advance rural green development to build new pattern of harmonious coexistence and
development between man and nature

Ecological livable is the key to rural revitalization. A good ecological environment is the greatest advantageous and valuable wealth in rural areas. We are supposed to respect nature, conform to nature and protect nature, promote rural natural capital to accelerate its appreciation and realize the unity of the affluence of common people and the beauty of ecology.

A. Adopting a holistic approach to conserving our mountains, rivers, forests, farmlands, lakes, and grasslands. We shall take mountains, rivers, forests, farmlands, lakes, and grasslands as a community of life, and integrate them with unified protection and unified restoration. We shall implement important ecosystem protection and restoration projects. We shall improve the system of recuperation and multiplication of farmlands, grasslands, forests, rivers and lakes, and withdraw the excess marginal productivity in a classified and orderly manner. We shall increase pilot projects for arable land rotation fallow system. We shall scientifically designate the areas of limiting or banning fishing in rivers, lakes and seas, and improve aquatic ecosystem protection and restoration system. We shall exert dual controls over the total volume of water consumption and intensity. We shall carry out the connection between rivers, lakes and other waters as well as dredging and remediation of ion rural rivers and ponds, and fully advance the system of river-chief taking responsibility and that of lake-chief taking responsibility. We shall increase efforts in comprehensive reform of agricultural water price. We shall develop territorial afforestation and promote comprehensive management of desertification, stony desertification, water loss and soil erosion. We shall strengthen the protection and restoration of wetlands and continue the implementation of return of farmlands to wetlands. We shall improve natural forest protection system, and include all natural forests into the scope of protection. We shall expand the return of grain plots to forestry and grassland and the return of grazing land to grassland, and establish a long-term mechanism to consolidate achievements. We shall continue implementing key forestry projects such as the construction of the Three-North Shelterbelt system and implement accurate forest quality improvement projects. We shall continue implementing grassland eco-protection subsidy rewards policy. We shall carry out major projects for biodiversity protection and effectively prevent invasive alien species.

B. Strengthening comprehensive management of outstanding environmental problems in rural areas. We shall intensify the prevention and control of agricultural non-point source pollution, carry out agricultural green development initiatives, and achieve input product reduction, clean production, waste reclamation and industrial mode ecologicalization. We shall promote the replacement of chemical fertilizer with organic fertilizer, treatment of manure of livestock and poultry, comprehensive utilization of crop stalks, waste plastic sheeting recycling, as well as pest prevention and control in an environment-friendly manner. We shall strengthen the governance over rural water environment and protection of rural drinking water sources, and implement rural ecological clean small watershed construction. We shall expand the comprehensive management range in groundwater overdraft areas in North China. We shall promote the prevention, control and restoration of heavy metal contaminated farmland, carry out the pilot projects for application of pollution treatment and restoration technology, and strengthen northeast black land protection. We shall implement integrated management of basin environment and coastal waters. We shall prohibit industrial and urban pollution transfer to agricultural and rural areas. We shall strengthen the construction of rural environmental regulatory capacity, and clarify the responsibility of the subject of rural environmental protection at the county and township levels.
C. Establishing a market-based diversified ecological compensation mechanism. We shall implement the system of agricultural functional zones, increase the transfer payment of key ecological function zones and improve the incentive and restraint mechanism linked between the ecological protection effect and capital allocation. We shall encourage local governments to advance the commercial forest redemption system in key ecological zones. We shall improve the compensation mechanism for horizontal ecological protection between regions and between the upper and lower reaches of the basin, and explore the establishment of a market-based compensation system for ecological product purchase and forest carbon sinks. We shall establish the system of banning fishing in the key waters of the Yangtze River Basin. We shall promote ecological construction and protect the way of relieving people in disaster areas by giving them employment instead of outright grant, so as to provide more jobs of ecological public welfare.

D. Increasing the supply of agro-ecological products and services. We shall correctly handle the relationship between development and protection, apply modern science and technology and management tools to transform rural ecological advantage into that of developing ecological economy, provide more better green ecological products and services, and promote a virtuous cycle of ecology and economy. We shall accelerate the development of forest grassland tourism, river and lake and wetland tourism, ice and snow sports, wildlife domestication and performance and other industries, and actively develop sightseeing agriculture, leisure and recreation, health regimen, ecological education and other services. We shall create a group of characteristic ecotourism demonstration villages and towns and competitive tourism routes, and build the industry chain for green eco-friendly rural eco-tourism.

V. To prosper rural culture and irradiate new rural civilization

Rural civilization is the guarantee to rural revitalization. We shall adhere to the synchronous development of material civilization and spiritual civilization, enhance farmers’ spiritual appearance, cultivate rural civilization, family traditions and folk styles, and continuously improve rural social civilization.

A. Strengthening rural ideological and moral construction. We shall take the socialist core values as the guide, adhere to the combination of instructive education, practice development and system security, adopt effective ways in line with the characteristics of rural areas, deepen the publicity and education of the socialism with Chinese characteristics and Chinese dream, and vigorously carry forward spirits of the nation and of the times. We shall strengthen education in patriotism, collectivism and socialism, deepen the education for national unity and progress and strengthen the building of rural ideological and cultural positions. We shall make in-depth implementation of civic morality construction projects, tap rural traditional moral education resources, and advance social ethics, professional ethics, family virtues and personal morality. We shall promote good faith construction and strengthen farmers’ awareness of social responsibility, rules, collective awareness and sense of ownership.

B. Inheriting, developing and enhancing excellent rural traditional culture. Based on rural civilization, we shall draw on the outstanding achievements of urban civilization and foreign cultures, make creative transformation and development, constantly endow the culture with epic connotation and enrich the forms of expression. We shall effectively protect the outstanding agricultural heritage and promote the rational use of the heritage. We shall dig out the excellent ideological concepts, humanistic spirits and ethics embodied in the farming culture and giving full play to its important role in uniting the people,
enlightening the masses and simplifying the customs of the people. We shall demarcate the line of historical and cultural protection for rural construction, so as to protect the heritage of cultural relics, historical sites, traditional villages, ethnic villages, traditional architecture, agricultural relics and irrigation projects. We shall support inheritance and development of fine drama folk, minority culture and folk culture in rural areas.

C. Strengthening construction of rural public culture. We should improve rural public cultural service system in accordance with the requirements for standards, network, contents and talents. We shall give full play to the radiation effect of county-level public cultural institutions, promote the construction of comprehensive cultural service centers at grass-roots level, and achieve full coverage of public cultural services at county and township levels and enhance service efficiency. We should further advance culture benefits for common people, incline public cultural resources to rural areas and provide more better products and services of rural public culture. We shall support literary and artistic creation of the theme of "the three rural issues" and encourage literary and art workers to continuously launch outstanding literary and artistic works that reflect farmers' production and life, especially the practice of rural revitalization and fully display the spiritual features of rural farmers in the new era. We shall nurture and tap local native culture talents, carry out helping cultural education in pairs, and guide people from all walks of life to join in rural cultural construction. We shall actively prosper the rural cultural market, enrich rural cultural commercial activities and strengthen the supervision of rural cultural markets.

D. Transforming established traditions and practices. We shall extensively develop the creation of spiritual civilization among common people in villages and towns, star-level civilized families and civilized families. We shall curb the extravagant operation of weddings and funerals, the phenomenon of providing fewer support and care for alive parents but only waiting for strong burying, unrealistic social comparison and other outmoded conventions and customs. We shall strengthen atheism publicity and education, enrich rural people’s spiritual and cultural life, and resist feudal and superstition activities. We shall deepen the rural funeral reform. We shall strengthen science popularization in rural areas and improve farmers’ scientific and cultural accomplishments.

VI. To strengthen basic work of rural grassroots and build new system of rural governance

Effective governance is the foundation to rural revitalization. We shall take laying solid foundation for grassroots work as a consolidated strategy, establish and improve a modern village social governance system with support of the CPC committees and leaders, government’s responsibility-taking, social coordination, public participation and law guarantee. We shall adhere to the combination of autonomous governance, law ruling and morality molding, and ensure rural society is vigorous, harmonious and orderly.

A. Strengthening the construction of rural grass-roots party organizations. We shall steadfastly push forward the construction of the CPC for rural revitalization, highlight political functions, enhance organizational strength, promote village construction via rural development, and develop rural grassroots party organizations into strong fortresses. We shall strengthen the leading position of rural grass-roots CPC organizations, innovate organizational arrangements and activity methods, continuously rectify weak and scattered village CPC organizations, steadily and orderly carry out the disposition of unqualified CPC members, and strive to guide rural CPC members to play their vanguard and exemplary
role. We shall set up a long-term working mechanism for selection and designation of the first secretaries, who will be assigned to impoverished villages, weak and scattered villages and the CPC organizations of the villages weak in collective economy. We shall implement the overall optimization and upgrading of rural leaders, attract college graduates, migrant workers and outstanding CPC members of organizations, enterprise and public institutions to take office into villages, make good selection and distribution of secretaries of village CPC organizations. We shall perfect the selection and promotion of leading cadres of townships from the outstanding secretaries of village CPC organizations, examine and enroll civil servants of township organs, and establish the system of recruiting authorized personnel of township institutions. We shall increase the intensity of developing party members among outstanding young farmers. We shall establish a regular training system for rural CPC members. We shall fully implement the policy of guaranteeing the fund for operation of village-level organizations. We shall promote the system of village-level list of micro and small power and expand efforts in punishing corruption in micro and small power at grassroots level. We shall severely rectify the unhealthy tendencies and corruption that encroach upon the interests of farmers in the areas of subsidies for benefit farming, collective asset management and land acquisition.

B. Deepening the practice of villager autonomy. We shall adhere to the principle of self-government, strengthen the construction of mass self-governing organizations in rural areas, and improve and innovate the vigorous self-government mechanism of villagers led by the village CPC organizations. We shall promote village CPC secretaries through election to be village committee directors. We shall play the active role of self-regulation, village rules and regulations. We shall establish and improve the village affairs supervisory committee in an all-round way and promote the “sunshine projects” at village level. Relying on villagers' meetings, villager representatives' meetings, villagers' councils, villagers' councils and villager's board of supervision, we shall develop the multi-level grassroots consultation pattern that common people negotiate, operate and manage their own civil affairs. We shall actively play the role of new county sages. We shall promote the power delegation of rural governance as far as possible in terms of resources, services and management. We shall continuously carry out autonomous pilot projects for villagers' self-government with a villager group or a natural village as the basic unit. We shall strengthen innovation in rural community governance. We shall innovate grassroots management system and mechanism, integrate and optimize the duties of public services and administrative examination and approval, create the integrated service platform like “one-door operation” and “one-stop service”. We shall widely set up online service sites in villages, and gradually form the perfect rural convenience service system. We shall vigorously cultivate service-oriented, non-profit and mutual-aid rural social organizations and actively develop rural social work and volunteer services. We shall focus on cleaning up the obvious problems that the superior makes excessive assessment, create excessive indicators and hold excessive inspection and supervision on village organizations. We shall maintain the special corporate status and rights of village committees, rural collective economic organizations and rural cooperative economic organizations.

C. Constructing villages governed by law. We shall adhere to the rule of law, establish the concept of governing according to law, and strengthen the authority of law in safeguarding the rights and interests of farmers, standardizing market operation, supporting and protecting agriculture, governing ecological environment and resolving rural social conflicts. We shall strengthen the concept of the rule of law and the awareness of governance by law for the people among cadres at grassroots level and include various governmental tasks on agriculture into the range of the rule of law. We shall further promote the extension of comprehensive administrative law enforcement reforms to the grassroots level, innovate
regulatory approaches, advance the integration of law enforcement teams, get the strength of law enforcement down to earth, so as to enhance the ability and level of law enforcement. We shall establish and improve the rural land contractual disputes mediation mechanism with rural mediation, county and city arbitration, and judicial guarantee. We shall increase efforts in popularizing laws in rural areas, raise the accomplishments of farmers' awareness of law governance. We shall improve the public legal service system in rural areas and step up legal assistance and judicial aids to farmers.

D. Enhancing morality of the countryside. We shall deeply dig into the moral norms contained in the rural acquaintance society, make innovation in connection with the requirements of the times, strengthen the role of moral education, and guide farmers to make progress, do good deeds, respect the old, care for the young, value justice, keep faith and industriously and thriftily managing households. We shall establish a mechanism of moral incentive and restraint, so as to lead farmers to self-management, self-education, self-service and self-improvement, and realize harmony between families, between neighbors and between cadres and common people. We shall widely develop awarding activities for good daughters-in-law, good children and good parents-in-law. We shall develop the search for the most beautiful teacher, doctor, official and family in the countryside. We shall further publicize moral models and typical deeds of good people around, promote truth, kindness and beauty, and disseminate positive energy.

E. Building safe villages. We shall improve and intensify the leader responsibility system for comprehensive treatment of social order, vigorously advance the prevention and control of rural social security system, and get the prevention and control of social security forces down to earth. We shall further develop special campaigns to sweep evil and eliminate evil, severely crack down on evil forces in rural areas, evil clan and ethnic groups, and severely crack down on illegal criminal activities such as pornography gambling, drug abuse, robbery, abduction and fraud. We shall enhance legal attack against domestic illegal religious activities and offshore infiltration activities in rural areas, legally ban religious power to interfere with public affairs in rural areas, and continuously renovate illegal construction of temples and religious statues in rural areas. We shall streamline the functions and operational mechanism of the third-level comprehensive treatment centers. We shall improve rural public safety system, and continuously implement governance over safety hazards in the countryside. We shall improve the work of the police, fire-fighting and safe production in rural areas, and resolutely curb severe and major accidents. Based on modern information technology, we shall take grid management as the starting point, to achieve precision and refinement of grassroots services and management. We shall advance the construction of the projects “as bright as snow”, which means to encourage the joint supervision by common people for social security as the eyes of common people are as bright as snow.

VII. To improve livelihood guarantee in rural areas and mold new profile of beautiful countryside

The prosperity of life is fundamental to rural revitalization. In adherence to the principle that “everyone takes responsible for the shared prosperity”, in accordance with the requirements of focus on key points and making up the weakness, regarding the most direct and practical interests that farmers mostly concern about, we shall intensify relevant issues one by one, year after year, and make the countryside a happy beautiful new home.

A. Prioritizing the development of rural education. We shall attach great importance to the development
of compulsory education in rural areas, promote the establishment of compulsory education development mechanism of overall advancing the education in urban and rural areas in an integrated and balanced manner with urban areas leading rural areas. We shall comprehensively improve the basic conditions for running schools in low-performing schools and strengthen the construction of boarding schools. We shall implement the program for improving the nutrition of students in rural compulsory education. We shall develop preschool education in rural areas. We shall push forward the popularization of high school education in rural areas, support the construction of regular senior high schools in low-performing counties, strengthen vocational education, and gradually exempt classified miscellaneous fees in secondary vocational education. We shall improve student aid system, so as to provide the vast majority of newly-added rural labor force with senior high school education and higher education. We shall include those in need of education in rural areas into the special education system. We shall promote the normalization of high quality schools leading weak schools in rural areas at city and county level. We shall make the overall allocation of teachers in urban and rural areas with the inclination of policy support to rural areas and build a strong team of rural teachers.

B. Advancing transferal employment of rural labor force and increase income of farmers. We shall improve the public employment service system in urban and rural areas, carry out vocational training in a large scale, promote migrant workers to transfer employment in many ways, and improve the quality of employment. We shall deepen the reform of household registration system, promote the orderly settle-down in cities and towns of those qualified and intentional rural transferred population with stable jobs and residence in cities and towns, and ensure them equally enjoy urban public services in accordance with the laws. We shall strengthen support and guidance services, implement promotion actions for rural employment and entrepreneurship, vigorously develop the rural characteristic industries, such as culture, technology, tourism and ecology, and vitalize traditional technology. We shall cultivate a batch of family workshops, handicraft shops and rural workshops, encourage the establishment of environment-friendly enterprises in rural areas, realize the diversification of rural economy, and provide more jobs. We shall broaden the channels for increasing farmers' income, encourage farmers to be industrious and become rich by legal means, increase the income of rural low-income people, expand the middle income group in rural areas, and maintain the growth rate of income of rural residents faster than that of urban residents.

C. Upgrading rural infrastructure. We shall continue to focus on infrastructure development in rural areas, accelerate construction of infrastructure of rural roads, water and gas supply services, environmental protection facilities, power grid, logistics services, information organizations, radio and television centers, and promote the interconnection between urban and rural infrastructures. We shall take the demonstration county as the carrier to comprehensively advance the “four aspects of rural road construction” and accelerate the implementation of “road hardening and connecting villages and groups”. We shall increase the transfer payment of consumption tax for refined oil products in rural highway maintenance. We shall promote the major water conservancy projects of water-saving and water-supply, and implement the project of consolidating and promoting the safety of drinking water in rural areas. We shall accelerate the transformation and upgrading of the new round of power grid in rural areas, formulate the planning for dynamic electricity generation in rural areas and promote the development and utilization of renewable energy in rural areas. We shall carry out the strategy of digital rural areas, make the overall planning and design, speed up the coverage in rural areas of broadband network and 4G mobile communication network, develop information technology, products, applications and services adapted to the characteristics of "three rural issues", advance the
popularization of the application of telemedicine and remote education, and bridge the digital gap between urban and rural areas. We shall improve the ability to serve agriculture by observing and forecasting weather. We shall strengthen the capacity building of prevention, mitigation, relief and salvage against disasters. We shall make research and propose the guiding opinions of deepening the reform of the management and protection system of public infrastructure in rural areas.

D. Strengthening construction of social security system of rural areas. We shall improve the unified systems of basic medical insurance and critical illness insurance for urban and rural residents, and perform well in aid for treating major and very serious diseases of farmers. We shall consolidate the online direct settlement of non-local medical treatment fee with medical insurance for urban and rural residents throughout China. We shall improve the basic endowment insurance system for urban and rural residents, establish the mechanism of ascertaining basic endowment insurance treatment for urban and rural residents and normally adjusting basic pension standard. We shall make the overall planning for social aids system in urban and rural areas, improve the minimum living security system and prioritize the aids for those below the bottom line of impoverished population in rural society. We shall include the rural transfer population that has registered in the cities after their entrance to the cities in the urban housing guarantee system. We shall construct a multi-level rural old-age security system, innovate diversified modes of care services. We shall improve care service systems for rural left-behind children, women and old people, as well as for children in predicament. We shall strengthen and improve the service for the disabled in rural areas.

E. Pushing forward construction of healthy rural areas. We shall strengthen public health services in rural areas, enhance comprehensive prevention and control of chronic diseases, and vigorously promote mental health, prevention and treatment of occupational and major infectious diseases in rural areas. We shall improve the subsidy policy for basic public health service projects, strengthen the construction of medical and health service system at the grass-roots level, and support condition improvement of township health centers and village health rooms. We shall strengthen the service of traditional Chinese medicine in rural areas. We shall carry out and standardize the signing service of family doctors, and strengthen the health services of the key groups of women, children, old people, disabled people and so on. We shall advocate to “bear and rear better children”. We shall intensify rural patriotic health movements.

F. Continuously improving living environment in rural areas. With the treatment of rural garbage and sewage and improvement of village appearance as the main direction of reform, we shall carry out the three-year-long rural human settlement renovation plan, integrate all kinds of resources, strengthen various initiatives, and steadily and orderly address the prominent problems relating to rural living environment. We shall unswervingly advance the "toilet revolution" in rural areas, vigorously carry out the construction and transformation of rural household sanitary latrines, synchronously implement the treatment of excrement and sewage, accelerate the realization of the full coverage of harmless sanitary latrines in rural areas, and strive to make up the weakness that affects farmers’ living standards. We shall summarize and popularize the rural sewage treatment models suitable for different areas, and strengthens technical support and instruction. We will deepen the comprehensive renovation of the rural environment. We shall promote the replacement of bulk coal in rural areas in northern areas of China, and orderly advance replacing coal with gas, coal with electricity and utilization of new energy in the areas with suitable conditions. We shall gradually set up the safe housing guarantee mechanism for rural low-income groups. We shall strengthen the new rural housing planning and management, strengthen
the management and reform of "hollow village" service. We shall protection and conserve the profile of traditional villages, carry out demonstration of garden construction, and foster rural traditional architectural masters. We shall carry out rural green actions, the comprehensive protect ancient trees and famous wood species. We shall continuously promote the construction of a beautiful countryside livable and suitable for industry.

VIII. To take targeted measures for poverty alleviation and enhance sense of gain of impoverished people

To get rid of poverty is the prerequisite to rural revitalization. We shall adhere to take targeted measures to help people lift themselves out of poverty with improving quality of poverty-alleviation in the first place. Instead of reducing standards or impractically raise standards of poverty aids, we shall adopt more effective measures to provide more focused support and more sophisticated services, and resolutely perform well in the poverty-alleviation, which is of decisive significance to build a well-off society.

A. Aiming at impoverished population and providing targeted assistance. As for the destitute with the ability to work, we shall strengthen the support of industry and employment, make efforts in connection between production and marketing and that between labor and services to achieve stable poverty alleviation. We shall orderly push forward the relocation of poverty alleviated people, let the relocated people smoothly move out and steadily make wealth. As for the special poor population with complete or partial loss of ability to work, we shall comprehensively implement the poverty alleviation guarantee policies, ensure medical and disability assistance, and prioritize the aids for those below the bottom line of impoverished population. We shall make dynamic and fine management of the guarantee for minimum living security in rural areas, and include all the eligible poor people into the scope of protection.

B. Focusing on the development of destitute-stricken areas. We shall comprehensively improve the production and living conditions in poverty-stricken areas and ensure that the main indicators of basic public services in these areas are close to national average level. Centered by the solution to the outstanding problems, based on major poverty alleviation projects and on-site support to village households, we shall increase the integration of policy inclination and poverty alleviation funds, make efforts to improve the development conditions of the destitute-stricken areas, enhance the ability of development of the poor households, focus on fulfilling poverty relief work of the destitute-stricken areas. We shall invest newly added poverty alleviation funds mainly in the destitute-stricken areas, increase financial input to support these areas, and prioritize the newly added construction land quota in ensuring the development of land needs in these areas.

C. Stimulating endogenous motivation of impoverished population. We shall combine poverty alleviation with resolve-arousing and intelligence-upgrading, integrate emergency rescue with endogenous poverty, so as to enhance poor people's basic skills of producing and making business and achieve sustainable stable poverty alleviation. We shall lead the poor people to remove the thoughts of "waiting, relying and requiring" and gradually eliminate mental poverty. We shall break the balance of poverty and promote the establishment of the spirit and feature of self-reliance and actively fighting against poverty. We shall gradually improve the ways of aids, adopt more methods of production awards, labor subsidies and making welfare in replace of relief, and promote the destitute get rid of
poverty via their own hard work.

D. Strengthening the responsibility and supervision of poverty alleviation. We shall adhere to the working mechanism of the CPC Central Committee that the provincial government takes the overall responsibility and the municipal and prefectural governments undertake the implementation, and strengthen the responsibility system with the heads of the CPC and government administration take the overall responsible. We shall enhance the critical role of the prefectural CPC committees in county-level poverty alleviation, and stabilize the appointment of the leaders of the impoverished counties during poverty alleviation period. We shall carry out special treatment against the problems of corruption and degradation in poverty alleviation, practically strengthen the management of poverty alleviation funds and relentlessly punish embezzlement and graft of poverty alleviation funds behavior punished. We shall take the year of 2018 as the year for moral construction in poverty alleviation and focus on addressing the outstanding issues relating to degradation. We shall scientifically determine the deadline for completion of poverty alleviation, seriously investigate and tackle the phenomenon of practicing fraud in digital indicators in poverty alleviation. We shall streamline the measures of supervision, surveillance, examination and assessment of poverty alleviation, and prohibit any other arrangements for examination and assessment except the united deployment by the CPC Central Committee and the State Council. We shall strictly control various examinations and assessments by all levels of governments that might add pressure to the cadres of poverty alleviation at the grassroots level and practically reduce their burden. We shall care for them by formulating incentive policies to solve their difficulties and problems in work and life, so as to protect and mobilize their work enthusiasm. We shall make organic connection between the implementation of rural revitalization and poverty alleviation. We will formulate the three-year action guiding opinions on taking targeted measures for poverty alleviation. We shall make research and propose the opinions on continuous poverty reduction.

IX. To promote institutional innovation and strengthen institutional supply in rural revitalization

To implement the strategy of rural revitalization, it is necessary to adhere to mechanism construction. We shall focus on improving the property rights system and market allocation of factors, activate the main body, factors and markets, and strive to enhance the systematization, integrity and synergy of reforms.

A. Consolidating and improving basic management system in rural areas. We shall intensify the policies that make relations of rural land contractual operation stable and unchangeable for a long time, and the ones that prolong 30 years after the expiry of the second session of relations of rural land contractual operation, so that farmers can have a long-term "reassurance". We shall complete the confirmation, registration and certification of the contractual operation right of land ownership, and implement communication and sharing of land contract information. We shall improve the system of the "three rights division" in rural contracted land. We shall equally protect land operation rights under the premise of legally protecting collective land ownership and farmers' contracting rights. The operation rights of rural contracted land can be secured to financial institutions and pooled into agricultural industrialized operation. We shall carry out new agricultural operational main body breeding projects, cultivate and develop family farms, cooperatives, leading enterprises, social service organizations and agricultural industrialization consortium, and develop various forms of moderate scale operation.
B. Intensifying reform of rural land system. We shall systematically summarize the experience of rural land expropriation, the entrance of collective operation and construction land to the market and homestead system reform, and gradually expand the pilot projects, speed up the revision of land management laws and improve rural land-using management policy systems. We shall practically push forward the confirmation, registration and certification of the use right of rural collective construction land and house sites under the principle of integration between house ownership and land-using right. We shall perfect the policy for idle house sites and farming houses, explore the "three rights division" of the ownership, qualification right and use right of house sites, implement collective ownership of house sites, guarantee qualification right of farmers of house sites and property right of farming houses, moderately liberalize the use right of house sites and farming houses, forbid illegally selling house sites, strictly implement regulations on land use, strictly prohibit the construction of villa courtyards and private mansions on rural house sites in the excuse of inspecting villages. In line with the overall land-using planning, we shall allow prefectural governments adjust and optimize the layout of land utilization in rural villages and effectively utilize scattered stock of rural construction land through village land-using planning. We shall reserve part of scheduled construction land quota for building separately selected sites for agricultural and leisure tourism facilities. We shall award additional land use quota to those who make use of stored rural idle construction land to develop new industries and new business types. We shall further improve the policy of agricultural land for facilities construction.

C. Further advancing reform of rural collective property right system. We shall comprehensively develop verification of rural collective assets and capital and that of the identity of collective members, and accelerate the reform of collective operational assets stock cooperation system. We shall promote the transformation from resources into assets, funds into shares, and farmers into shareholders, and explore new realization form and operation mechanism of rural collective economy. We shall adhere to the correct direction of reform of rural collective property right system, giving full play to the leading role of village-leveled CPC committee over collective economic organizations, and prevent internal minority’s control and external investors' encroachment on collective assets. We shall maintain the land contracting right, house site use right and collective benefit distribution right of the farmers who are registered for setting in cities, and guide them to legally and voluntarily transfer the above rights. We shall research and formulate the laws on rural collective economic organizations, enrich the powers and functions of rural collective property rights. We shall comprehensively deepen the comprehensive reform of supply and marketing cooperatives, further promote the reform of the ownership of collective forest and property rights of water conservancy facilities, make comprehensive reform of rural areas and develop rural reform pilot areas.

D. Improve the system for supporting and protecting agriculture. We shall aim at upgrading the quality, efficiency and competitiveness of agriculture, strengthen green ecological orientation, innovate and improve policy tools and means, expand the scale and scope of implementation of “green box” policy, and accelerate the establishment of the new policy system to support and protect agriculture. We shall deepen the reform of the system of collection, storage and price-formation of agricultural products, speed up the cultivation of entities of purchase and sale in multiple markets, and reform and streamline the management system of central grain reserve. We shall intensify and improve the mechanism of auction, oriented sales and lump sum sales, and accelerate the depletion of non-commercial grain stock. We shall implement and improve the system of direct subsidy to farmers and increase subsidy efficiency. We shall streamline the benefit compensation mechanism in the main areas of grain production. We shall explore and develop pilot areas of total cost insurance and income insurance for
the three major grain crops of rice, wheat and corn, and speed up the establishment of the multi-level agricultural insurance system.

X. To gather overall social strengths and increase talent storage for rural revitalization

To implement the strategy of rural revitalization, we shall break through the bottleneck of talents. We shall prioritize the development of human capital, smooth the channels of inspecting the countryside in the aspects of intelligence, technology, and management, cultivate more native talents and gather world talents.

A. Energetically fostering new type of professional farmers. We shall comprehensively establish the system of professional farmers, and improve supporting policy systems. We shall implement new vocational farmer cultivation projects. We shall support new professional farmers to participate in higher agricultural vocational education through the flexible education system. We shall innovate training mechanism, support the main bodies of farmers' professional cooperatives, professional technical associations and leading enterprises to undertake training activities. We shall guide qualified new professional farmers to participate in the social security systems of pension and medical care for urban workers. We shall encourage local governments to carry out pilot professional title appraisal for professional farmers.

B. Strengthening construction of rural professional personnel. We shall establish the system of integrated employment of professional talents in counties, and improve the ability to provide guarantee and service for rural professionals. We shall promote function departments of talent management to release power in a simple way, and ensure and implement the autonomous right of the main body of the governments at grassroots level. We shall advance the “county management and school employment” of county teachers. We shall carry out the talent support plans for the remote and destitute-stricken areas, border ethnic areas and old revolutionary base areas, continue implementing the "three aids and one support" and special post teacher plans, and organize the implementation of the growth plan for college graduates working at grassroots positions. We shall support local universities and vocational colleges to make full use of education and training resources, flexibly set up major orientation, innovate personnel training modes and cultivate specialized talents for rural revitalization. We shall support and foster a number of agricultural professional managers, brokers, rural craftsmen, cultural capable people and non-heritage traditional bearers.

C. Displaying the supporting role of technical talents. We shall comprehensively establish the system for professional and technical personnel of colleges, universities, research institutes to go to the countryside or enterprises for innovation or entrepreneurship by means of taking temporary posts, having part-time jobs or quitting their original jobs, and protect their rights and interests in title assessment, salary and welfare, and social security. We shall intensify the plans for outstanding talents of agricultural scientific research and the programs for outstanding young agricultural scientists. We shall improve the policies of distribution among scientific research personnel in seed industry based on clarified intellectual property rights and oriented to knowledge value. We shall explore the integrated development system between the agricultural technology publicity for public welfare and that for commercial objectives, and allow agricultural technicians to reasonably obtain salary by providing value-added services. We shall comprehensively implement the plan of specially engaging experts for publicity and service of
D. Encouraging all sectors of society to be devoted to rural construction. By establishing effective incentive mechanism themed by provincialism and nostalgia, we shall attract and support entrepreneurs, cadres of party and government of the CPC, experts, scholars, doctors, teachers, planners, architects, lawyers and technicians to serve the goal of rural revitalization by going to the countryside to act as volunteers, make investment, contract villages and projects, make medical treatment, run schools, donate funds and materials and provide legal services. We shall make research and formulate relevant management measures to allow eligible public officials to return to villages for posts. We shall attract more talents into modern agriculture and cultivate new farmers. We shall speed up the formulation of the guiding opinions on encouraging and guiding industrial and commercial capital into rural revitalization, implement and improve supporting policies on financing, supporting facilities construction subsidies, tax relief and land-using, clarify policy boundaries and protect farmers' interests. We shall display the advantage and strength of trade unions, the Communist Youth League, the Women's Federation, the Association for Science and Technology, Disable Persons’ Federation and other mass organizations, display the active role of democratic parties, the Association for Industry and Commerce and non-party personages, support rural industrial development, ecological environment protection, rural civilization construction and concern and love for rural vulnerable groups. We shall implement the “rural women's action" for rural revitalization. We shall strengthen the management and service of the organizations and personnel that go into the countryside and make them a constructive force for rural revitalization.

E. Innovating system of cultivation, introduction and employing of rural talent. We shall establish the human resource development mechanism which combines independent training with talent introduction, and simultaneously develop educational education, skill training and practice exercise. We shall set up the cooperation and exchange mechanism between urban and rural, regional and school in terms of talent fostering. We shall comprehensively establish the mechanism for urban doctors and teachers, and scientific and cultural personnel to regularly serve the countryside. We shall make research and formulate the policies that encourage urban professionals to participate in rural revitalization.

XI. To exploit investment and financing channels and strengthen contribution guarantee for rural revitalization

To implement the strategy of rural revitalization, it is necessary to solve the problem where the money comes from. We shall improve the investment guarantee system, innovate investment and financing mechanism, accelerate the formation of a diversified investment pattern that prioritizes finance guarantee, focuses on financial inclination and mobilizes social participation, so as to ensure continuous increase in investment and total volume.

A. Ensuring sustained growth of financial investment. We shall establish and improve the implementation of system of financial investment guarantee for rural revitalization, incline public finance to the "three rural issues", and ensure financial investment to adapt to the objective of rural revitalization. We shall optimize the structure of financial supply, promote the coordination of the integration of funds within the industry with the overall arrangement of funds between industries, expand the room for autonomously make overall planning for local governments, and accelerate the establishment of a long-term mechanism for integration of agriculture-involved funds. We shall give full
play to the guiding role of financial funds, invest more financial and social capital in rural revitalization. We shall practically display the role of national agricultural credit guarantee system, and increase support for new agricultural business entities through financial guarantee rate subsidy and substitution of subsidies with rewards. We shall accelerate the establishment of national financing guarantee funds, intensify the functions of guarantee, financing and credit enhancement, and guide more financial resources to support rural revitalization. We shall support local governments to issue common bonds on public welfare projects in poverty alleviation for rural revitalization. We shall steadily push forward the reform of local government's special bond management, encourage local governments to pilot the issuance of special bonds for project financing and earning self-balance, and support the construction of rural public welfare projects that meet certain conditions and have certain benefits. We shall standardize local government's debt raising and financing, and prohibit any disguised loan-floating in violation with laws and regulations in the name of rural revitalization.

B. Broadening channels of fund raising. We shall adjust and optimize the application of land transfer income, and further increase the proportion of investment in agriculture and rural areas. We shall strictly control reclamation of unused land and concentrate on advancing construction of high-standard farmland. We shall reform the management practices on requisition-compensation balance of arable land, establish the trans-provincial regulation mechanism of the additional farmland indicators like high-standard farmland construction and the balance indicators like the linkage of increase of city construction land and decrease of rural residential land, and use all the proceeds for consolidation of poverty alleviation achievements and support for implementation of rural revitalization via expenditure budget. We shall promote the way of one proposal for one subject and substitution of subsidies with reward, encourage farmers to make efforts in the rural infrastructure constructions that directly benefit them, and make farmers participate in construction, management and maintenance more often.

C. Improving financial services. We shall adhere to the correct direction of the reform of rural finance, improve the rural financial system adapted to the characteristics of agriculture and rural areas, push forward rural financial institutions to restore their primary business, allocate more financial resources to the focal points and weakness of the economic and social development in rural areas, and better meet the diversified financial needs of rural revitalization. We shall strengthen innovation of financial service mode, prevent false tendency, strictly control risks and improve the ability and level of rural revitalization of financial services. We shall timely release the guiding opinions on rural revitalization of financial services. We shall strengthen the support for rural revitalization of the financial business departments for "three rural issues" of China's Agricultural Bank and Postal Savings Bank of China. We shall clarify the responsibilities of the National Development Bank and China Agriculture Development Bank in rural revitalization, strengthen the innovation of financial services, and increase medium and long term credit support for rural revitalization. We shall promote the reform of provincial rural credit cooperatives, maintain the overall stability of the status and quantity of legal representatives of county-leveled rural credit cooperatives, improve the access conditions of village and township banks and supervise local legal financial institutions serve rural revitalization. The inclusive finance shall be focused on the countryside. We shall push forward the release of the regulations on non-deposit loan organizations. We shall formulate the measures of examination and assessment of financial institutions for rural revitalization. We shall support the issuing, listing, new-three-board listing and financing, as well as acquisition and reorganization of eligible agriculture-involved enterprises, further promote the construction of agricultural futures and options markets, steadily expand the pilot of "insurance plus futures", and exploring the pilot of “order agriculture plus insurance plus futures (rights)”. We shall
improve the differentiated regulatory system of rural finance and strengthen the responsibility of preventing and disposing of financial risks by local governments.

XII. To adhere to and perfect CPC's leadership in "three rural issues"

The implementation of rural revitalization strategy is a major decision and deployment of the CPC and the country. The party committees and governments of the CPC at all levels shall enhance their understanding about the significance of implementing rural revitalization, prioritizing the implementation of rural revitalization, and put into practice the requirements of managing rural issues of the CPC.

A. Improving CPC's leadership system in rural issues. CPC committees and governments at all levels shall adhere to the synchronization of developing industry and agriculture in urban and rural areas and display the principle of prioritizing the development of agriculture and rural areas in all aspects. We shall improve the rural work leadership system that with unified leadership of the CPC committees, responsibility-taking by the governments and the overall planning and coordination between rural work departments of the CPC committees. We shall establish and implement the strategic leadership responsibility system for rural revitalization, implement the working mechanism that the central committee makes the overall planning, provincial governments take the overall responsibility and prefectural governments carry out detailed measures. The heads of the CPC and the government are the first responsible persons, and the five levels of secretaries take responsibility for rural revitalization. The secretary of prefectural committees of the CPC shall make great efforts into the work relating to the “three rural issues”, and act as the “front chief commander” for rural revitalization. All departments shall strengthen their work guidance according to their obligations, strengthen the resource factor support and system supply, make coordination and form resultant force for rural revitalization. We shall practically strengthen the construction of working departments of the CPC committees at all levels in rural areas, complete the set-up of the working organizations of CPC in rural areas and relevant personnel allocation in accordance with the provisions relating to the Trial Regulations on CPC Working Organizations”, and fully display the functions of decision-making, overall planning and coordination, policy guidance, promotion and implementation, as well as supervision and inspection. The CPC committees and governments of all provinces, autonomous regions and municipalities directly under the central government shall make annual report to the CPC Central Committee and the State Council on the progress of the implementation of rural revitalization strategy. We shall set up the performance appraisal system for the achievements made by city and county leaders and cadres of the CPC and the governments of advancing rural revitalization strategy, and take the examination results as an important basis for selecting and appointing leading cadres.

B. Studying and formulating regulations on rural work of CPC. We shall refer to the requirements of adhering to the leadership of the CPC in all aspects of issues and the new tasks and new requirements for the “three rural issues” in the new era, make research and formulate the regulations on the CPC’s work in rural areas, confirm the tradition, requirements and policies of the CPC’s leadership work in rural areas in the form of the regulations within the party, clearly strengthen the guiding ideology, principles and requirements, work scope and objectives, main tasks, organization obligations and team building, improve the leadership system and working mechanism, and ensure effective implementation of rural revitalization strategy.
C. Strengthening construction of working team for "three rural issues". We shall take understanding agriculture, loving the countryside and loving farmers as the basic requirements, strengthen the training, allocation, management and employment of the working team of cadres for the "three rural issues". Main leaders of the CPC committees and government at all levels shall understand the "three rural issues" and know how to manage the relevant work, and the leaders in charge shall become real experts for the "three rural issues". We shall formulate and implement training plans to comprehensively improve the ability and level of the cadres for the "three rural issues". We shall broaden the channel for the origin of cadres for prefectural working departments and townships, take the exercise in basic departments in rural areas as an important way to cultivate cadres, focus on promoting and employing outstanding cadres, and form the orientation of talents to the basic sectors in rural areas.

D. Enhancing the instruction of the plan of rural revitalization. We shall formulate National Rural Revitalization Strategic Planning (2018-2022), which will clarify the objectives and tasks of comprehensively building a well-off society before 2020 and of convening the 20th CPC National Congress in 2022, with practical details in work priorities and policy measures and deployment of major projects, major plans and major actions. Local departments shall prepare local planning and special proposals for rural revitalization. We shall strengthen the overall management and system coordination of all kinds of plans, and form a planning system for urban and rural integration, regional integration and multi-regulation uniformity. We shall promote rural revitalization in an orderly and classified manner according to the status quo of development and needs. As for those qualified villages, we shall accelerate the extension of urban infrastructure and public services to rural areas; as for the villages with affluent natural historical cultural resources, we shall make the overall arrangement and take the protection and development into consideration; as for the villages with poor living conditions and fragile ecological environment, we shall intensify the implementation of ecological migration and relocation.

E. Strengthening guarantee of legal governance for rural revitalization. We shall speed up the research and formulation of laws and regulations relating to rural revitalization, legalize effective rural revitalization policies, and give full play to the guarantee and promotion of legislation in rural revitalization. We shall timely revise and abolish inappropriate laws and regulations. We shall fuel the legislation on food security guarantee. Local governments shall formulate regulations and rules of local governments for purpose of rural revitalization in accordance with the actual needs for the development of local villages. We shall strengthen the statistics work and data development and application in rural areas.

F. Creating comfortable environment for rural revitalization. We shall condense the strong joint force of the whole CPC members and the whole society for purpose of rural revitalization, propagate the policy of rural revitalization of the CPC, enrich the practices in rural areas, and exhilarate grass-roots cadres and common people. We shall establish the system of expert decision-consulting for rural revitalization, and make greater efforts into theoretical research by organizing think tanks. We shall promote international exchanges and cooperation for rural revitalization, publicize China's stories about rural revitalization, and make contribution to the world with the wisdom and proposals of China.

We shall closely rally around the CPC Central Committee centered by Comrade Xi Jinping, hold high the great banner of socialism with Chinese characteristics, take the socialist thought with Chinese characteristics of Xi Jinping’s new era as our guide, the difficulties, take the bull by the horns, work hard, forge ahead, and make new contributions to securing a decisive victory in building a moderately
prosperous society in all respects and building the socialism with Chinese characteristics in the new era.

END TRANSLATION