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Tunisia

Food and Agricultural Import Regulations and Standards - Narrative

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Report Highlights:

This Food and Agricultural Import Regulations report updates the sections concerning food laws; labeling requirements; pesticides and other contaminants; specific standards; copyright and trademark laws; and import procedures in Tunisia. A new comprehensive food legislation that would encompass all laws related to food safety is currently under review and expected to be adopted by the Tunisian parliament in 2010.

Disclaimer

"This report was prepared by the Office of Agricultural Affairs of the USDA/Foreign Agricultural Service in Tunis, Tunisia for US exporters of domestic food and agricultural products. While every possible care was taken in the preparation of this report, information provided may not be completely accurate either because policies have changed since its preparation, or because clear and consistent information about these policies was not available. It is highly recommended that US exporters verify the full set of import requirements with their foreign customers, who are normally best equipped to research such matters with local authorities, before any goods are shipped. FINAL IMPORT APPROVAL OF ANY PRODUCT IS SUBJECT TO THE IMPORTING COUNTRY'S RULES AND REGULATIONS AS INTERPRETED BY BORDER OFFICIALS AT THE TIME OF PRODUCT ENTRY".

Section I. Food Laws

At the present time, Tunisian food legislations are incorporated in several general laws intended to organize the food sector and to protect consumer (law # 92-117, 1992). Quarantine and phytosanitary requirements applying to unprocessed agricultural products of plant origin as well as sanitary control of live animals and animal-origin food products are defined by laws # 92-72 and # 99-24, respectively. Food distribution and marketing are structured by the law # 94-86 dated July 23, 1994 which organized market and retail services. Finally, law # 99-42 establishes the procedures for seeds production, propagation, import, marketing and protection of the rights relating thereto. These laws are implemented through a set of food regulations referred to as decrees or 'Arrêtés'. Food controls activities are coordinated by the National Agency of the Sanitary and Environmental Control of Products (ANCSEP) created in 1999. The ANCSEP also ensures the observance of national and international standards in matters of sanitary and environmental food controls.

A new comprehensive food legislation that will encompass all the laws cited above and specifically target food sector and food safety is currently under review and expected to be adopted by the parliament in 2010. This law is expected to stipulate all aspects of principles, requirements and procedures concerning food and consumers' health. The new law is expected to be mostly inspired from the EU food law regulation 178/2002.

Concerning agricultural and food trade, Tunisia has taken several steps toward reforming its trade policy with the aim of reducing trade barriers. The law # 94-41 liberalized trade and abolished the import-licensing regime to ensure compliance with WTO trade rules. A large majority of goods can be freely imported to Tunisia (only 3% of imported goods need prior authorization). Goods under the free imports regime need an import certificate supported by commercial documentation in order to be cleared, while goods not included in the free regime require an import authorization granted by the Ministry of Commerce and generally last for 12 months. To obtain this license, a certain number of documents are required, such as the commercial contract (or other equivalent documents), as well as information about the contracting parties, the products, their origin and where they come from. Export companies and companies operating under the free trade zone regime can import freely without these requirements. The highest tariffs are applied to fruits, vegetables, and generally imported agricultural products that compete with domestic goods. Non tariff barriers such as quotas still exist for many agricultural products.

Section II. Labeling Requirements

Tunisian Ministry of trade published a new Order in September 2008 revising the old departmental Order dated July 22, 1985 and laying out labeling requirements regarding pre-packaged foodstuffs: i.e. consumer-ready food items. It does not apply to bulk and intermediate foods products intended for further processing.

II-A General Requirements

The 2008 Ministry of Trade's Order stipulates that any pre-packaged foodstuff has to be labeled in order to be marketed. Labels shall be applied in such manner that they will not become separated from the container and should avoid any misleading or confusing indications. Arabic has to be one of the languages used for product labeling (decree # 2003-1718) while the measuring system in use is the international metric system. If pork meat, pork fat, beef fat or alcohol is one of the ingredients it should be clearly mentioned on the label. Labeling is also mandatory for all foods and food ingredients containing genetically modified organisms (GMO). An obligation exists to inform consumers when genetic engineering methods of production are involved (Principe de precaution). However, this obligation is not enough clear and doesn't give sufficient details on the type of products involved, the percentage of GMO authorized and the authority in charge of the enforcement. In general the following particulars are mandatory on the labeling:

- The name of the food, the country of origin, the name and address of the manufacturer, packager, importer, and/or distributor.
- Full list of ingredients in descending order of predominance. Ingredients that are supposed to be at the origin of allergy should be conspicuously labeled. This includes all cereal containing gluten, soybean, dairy products and shell fruits. Any ingredients that were obtained through biotechnologies should also be indicated in the labeling.
- Net content: to be indicated using the international metric system in units of volume in the case of liquids, units of mass in the case of other products. Food items packed in a liquid medium shall carry an indication of the net drained weight.
- Time limit for use or time limit for optimum use: the date of production and date limit for perishable food products has to be clearly indicated (dd/mm/yy). It is prohibited to import a food product that has exceeded half of its time limit for use. For goods having a shelf life of 3 months or more the mention of the month and the year is sufficient. For non-perishable goods a time limit for optimum use must be indicated using one of the following wordings: to be consumed preferably before.../ to be consumed preferably before end of.../ to be consumed preferably within a period of...
- Storage instructions: indications such as 'keep in a cool place, protect from light or from dampness' must be indicated when necessary.

II-B. Requirements Specific to Nutritional Labeling

A new regulation partially inspired of the EC regulations of 2006 on the use of nutrition and health claims for foods had been adopted in Tunisia in 2008. This Regulation lays out rules for the use of health or nutritional claims (such as "low fat" and "helps lower cholesterol") on foodstuffs based on nutrient profiles by means of positive lists of authorized claims that can be

made on food. Health claims are prohibited on food intended for babies and children. Nutritional labeling of vitamins, minerals and other nutrients is mandatory when a producer is making health or dietary claims on the label. This provision applies to fortified products and to food items intended for particular use (e.g. infant formula). Otherwise, nutrition information is voluntary.

Section III. Packaging and Container Regulations

Materials intended to come into contact with foodstuffs, i.e. packaging materials, must meet Tunisian standards and bear a food grade international logo shown below (Decree # 2003-1718 of August, 2003). This requirement entails either clearly stating on the container a short message such as "material fit for food contact" or featuring the food grade logo.



Section IV. Food Additives Regulations

Departmental Order dated Mai 20, 1998 relating to the validation of Tunisian standard NT 117-01 (1995) governs the use of food additives. The purpose of this Order is to give an exhaustive listing of authorized additives (positive list), their conditions of use as well as their respective identification E-numbers. This standard is largely based on European regulations (directive 94/35/CE on sweeteners for use in foodstuffs, directive 94/36/CE on colors for use in foodstuffs, and directive 95/2/CE on food additives other than colors and sweeteners).

Section V. Pesticides and Other Contaminants

The trade, distribution and use of pesticides for agricultural purposes have been systematically regulated in Tunisia since 1961. The last amendments to this law were approved in 1992 (law # 92-72). Any pesticide that is imported or formulated in the country has to be registered and officially authorized by laboratory of the Ministry of Agriculture (Laboratoire de Contrôle et d'Analyse des Pesticides, created in 1985). In 1994, the decree # 94-1744 made the control of the formulation of imported pesticides mandatory. Obligatory labeling items are set by the law, particularly the necessity to use French and Arabic language. Tunisian imports of pesticides amount to 3600 tons per year with more than 725 pesticides distributed in the market.

The laboratory of the National Institute for Nutrition of the Ministry of Public Health (Laboratoire de l'Institut National de Nutrition) and the Central Laboratory of the Ministry of Industry (Laboratoire Central) are responsible for pesticide residue analysis in foodstuffs. Maximum pesticide residues tolerated in food items are set in the Tunisian standard NT 117-03 enacted in 1983 and technically equivalent to the Codex Alimentarius Standard #100-1981 (Codex CAC/RS 100-1978). It must be noted that Tunisian MRL could differ from the Codex MRL in case of a particular threat to the Tunisian consumer's health is identified.

In addition to pesticides, Tunisia also sets admissible maximum limits for other contaminants in foodstuffs, such as metals, metalloids, aflatoxines (B1, B2, G1, G2, M1, M2, ochratoxine and

histamine). Maximum limits are laid out in Tunisian standard NT 117-02.

The implementation of these regulations is not always rigorous, particularly the regulations that govern labeling, conditioning, handling, transport and storage of agricultural and food products. The National Institute for Statistics (Institut National des Statistiques -INS) has reported the importation of banned compounds such as DDT that were not authorized by the Ministry of Agriculture or Public Health has occurred in many instances. Moreover, investigations have shown that banned compounds were still being illegally imported from neighboring countries where their use has not been prohibited.

Section VI. Other Regulations and Requirements

Technical controls

Principal other requirement for the majority of food products is the technical quality control prior to customs clearance. Importers must apply for a consumption authorization document called 'Autorisation de Mise à la Consommation' (AMC). The list of the products concerned by the technical control is regularly published in departmental orders. In general it focuses more on ready-use foods and beverages rather than products shipped in bulk in a protecting consumer approach. The last decree # 94-1744 of 29 August 1994, published three lists of imported goods, as amended by a Commerce Departmental Order dated on Jan 7, 2004, that are subject to technical controls according to three distinct modalities:

1. List A includes all goods submitted to a systematic control i.e. a conformity assessment with or without sampling for further laboratory testing to be undertaken at each shipment regardless of whether the product has or has not been already tested in the past. This list includes virtually all processed agricultural products,
2. List B includes products submitted to the so-called certification regime whereby customs clearance is granted for goods accompanied by a certificate issued by the country of origin and stating that those goods are in compliance with international standards. Agricultural products are not among products subject to the certification regime.
3. List C includes products submitted to a conformity assessment with the conditions defined by a GOT-sanctioned specifications book (Cahier des charges). Agricultural products submitted to 'cahier des charges' are, in their majority, bulk and intermediate agricultural products. Conditions set out in 'cahier des charges' very often go beyond sanitary and phytosanitary aspects and set out conditions about the importer's eligibility in terms of storage capacity, funding availability, production data disclosure, etc.

Dioxin and Radio-contamination

A certificate indicating the amount of dioxin residue is required for all imports of bulk and processed food items. A certificate of non-contamination from radioactivity issued at the country of origin or failing that delivered in Tunisia by the National Center for Radioprotection after testing is also required.

Biotech-derived products

Tunisia has currently no legal framework dealing with the use and release of products of agricultural biotechnology. The first law related to marketing, import and transit of biotech products is under review and set to be discussed within the next months in the parliament and is supposed to be enacted by late 2010.

Environmental labeling

Tunisia has an environmental labeling requirement that applies for pre-packaged food items. So far this requirement is only enforced for bottled water and soft drinks. Decree # 97-1102 dated on June 2, 1997 mandates for a national system managed by the ANPE, the National Agency for Environmental Protection, to collect and recycle used packaging. The manufacturer or the importer has three options to comply with this regulation:

- Tacking back and recycling the used packaging
- Entrusting the implementation of this obligation to an approved companies on a contractual basis
- Enrolling in the state-owned recycling system, which gives the right to print the Eco-lef logo on the product's label.



Section VII. Other Specific Standards:

A. Cereals

The Tunisian Office of Cereals (the Grain Board) still enjoys a monopoly on the importation of durum wheat, soft wheat and barley. Physical, chemical as well as phytosanitary requirements are laid down in a tender document referred to as 'cahier des charges'. The latter stipulates that in case wheat is originated in the United States, the required quality is the one defined by the USDA/FGIS relevant standards for the grade mentioned in contracting documents.

Import of corn has been liberalized since the mid-90s. Technical and phytosanitary requirements are defined by an Order jointly issued on January 11, 1997 by ministers of Agriculture, Finance and Commerce.

B. Milk products

Title V, Chapter III of Law # 2005-95 dated October 18, 2005 sets legal conditions relating to milk production, processing and marketing. Some of the applicable standards are listed below:

- TS 14-01 Milk definition
- TS 14-02 Raw and natural milk
- TS 14-28 Determination of milk density
- TS 14-32 Determination of milk fat content

Most of the milk being processed or imported into Tunisia is essentially semi-skimmed, UHT (Ultra High Temperature), thus permitting dairy plants to recover fats for butter production.

B-1. Dry milk

Import of dry or powdered milk, which is subject to a quotas allocation system run by the Ministries of Agriculture and Commerce, shall be undertaken according to specifications set in the so-called 'Cahier des Charges'.

C. Animal Feeds

The Ministers of Agriculture, Public Health and Commerce Orders dated July 29, 1999 and September 12, 2001 lay down rules for feed production and marketing. To import ingredients for compound feed production, importers are required to maintain a register showing:

- Name and quantities of imported ingredients
- Name and address of supplier
- Date of production of ingredients
- Name and address of buyer
- Quantities and numbers of lots of ingredients sold or in stock
- Analysis certificates giving contents of noxious elements

In addition, the same decree defines:

- Marketing and labeling regulations
- And animal feeds quality controls

D. Feed Additives

The list and conditions of production and marketing of additives used as feed constituents are set by the Ministers of Public Health, Agriculture and Commerce Orders dated January 4, 1996 and September 7, 2005.

Additives that may be included in compound feeds are:

- Antibiotics
- Substances with anti-oxygen effects
- Coccidiostatics and medicinal substances
- Colorants, including pigments
- Emulsifying, stabilizing, thickening and jellying matters
- Vitamins and provitamins
- Oligo-elements
- Conservation agents
- Binding, coagulating and anti-lumping agents
- Growth factors
- Aromatic substances
- Acid regulators

E. Live Animals

Import of live animals into Tunisia is subject to a set of specifications (cahier des charges) set jointly by the sanitary and the zoo-technical divisions within the Tunisian Ministry of Agriculture. Model health certificates have already been agreed upon with some cattle exporters such as France, Uruguay and Canada. Establishing model health certificates with the U.S. is still pending and Post is actively working to resolve this issue since numerous demands from Tunisian importers exist for U.S. heifers and bull calves.

F. Animal Semen

Imports of animal semen shall be made according to set of specifications (established similarly to those governing the cattle trade) and in compliance with the provisions of regulations relating to BSE (Order of the Minister of Agriculture dated January 12, 2000) and other regulations applicable to diseases legally described as infectious.

G. Meat

Imports of bovine and sheep meat are governed by a set of specifications (cahier des charges). Post is working on the establishment of model health certificate between Tunisia and the US. It is important to know that slaughtering according to the Halal ritual is mandatory and that meat from hormone-fed animals cannot be allowed into the country.

H. Plant Products

Imports of seeds and seedlings must comply with Decrees # 2002-621 and # 2004-2179, dated March 19th, 2002 and September 14th, 2004, respectively. These decrees set rules to import all seeds and seedlings. Apart from the phytosanitary aspects, main provisions are the obligation for the importer to apply for a license, to have a minimum storage capacity and to keep records for its inventories. Seeds and seedlings covered by these decrees are: potato, citrus, strawberry, pulses, horticultural seeds, forages, cereals and vines.

Section VIII. Copyright and/or Trademark Laws:

Tunisia has a copyright law (law # 94-36 dated February, 1994). The Law establishes the Tunisian Institution for the Protection of Copyright (Organisme Tunisien de Protection des Droits d'Auteur). The Institution has several functions, including the protection of copyright. According to Article 18 of the Law, the copyright shall be valid during the author's lifetime and shall continue for fifty calendar years after the author's death. The law established monetary sanctions for violations or infringements. A person who violates the law may be obliged to pay fines ranging from \$ 500 to 5,000.

Tunisia is a member of WIPO (World Intellectual Property Organization) and has signed most WIPO conventions. The law # 2001-36 enacted on March 17, 2001 protects trademarks and brand names. Registration with the National Institute for Standardization and Industrial Property (INNORPI) is a necessary to obtain protection and is normally issued upon filling an application for registration. A trademark registration is valid for fifteen years from the date on which the application for registration is filled. It may be renewed indefinitely for similar periods of time. Tunisia does not require use of a trademark as a condition for maintaining registration.

Section IX. Import Procedures:

In addition to phytosanitary and sanitary certificates, the majority of consumer-oriented food products are subject to a technical quality control prior to customs clearance mandated by decree # 94-1744 dated August 1994. In order to expedite customs clearance, the importer is entitled to a temporary document called "Autorisation Provisoire d'Enlevement (APE)", pending dossier instruction but must refrain from distributing or further processing the imported good until the AMC is delivered by the Ministry of Commerce, Directorate of Quality and Consumer Protection.

Local agents/distributors are crucial to introducing new products into the Tunisian market. Both commission agents and distributors may represent foreign businesses in Tunisia. The agency-principal relationship is governed by article 625 and 626 of the Commercial Code of Tunisia. Tunisian law prohibits the flow of currency out of Tunisia as payment for imports before documents are presented to the issuing bank confirming that the merchandise has entered the country. Imports have to be domiciled at a bank in order to make international payments in hard currency. The process of customs clearance is composed of two essential operations:

- **Declaration**

Since 2001, import declaration could be made electronically on-line with the Tunisian customs. As a result, time needed to conduct an import declaration has been reduced significantly to 45 minutes. The declaration consists in an application form which has to be submitted along with the following documents:

- Commercial invoice: Since October 2006, customs clearance requires domiciliation of the commercial invoice with an approved financial intermediary (i.e. commercial bank).
- Packing list
- Bill of lading
- Technical notice describing the product
- Other document (s) at the discretion of the Authorities

2- Custom control

All merchandises arrive to the entry port are systematically sorted by the information system of the custom called SINDA (Système d'information douanier automatisé) according to certain criteria, particularly the type of the product and the importer. The products are then inspected accordingly to the procedures described in section VI in order to receive the approval for market distribution (Autorisation de Mise à la Consommation). This operation can take up to 20 days depending on the product. The entire customs clearance procedure for a product imported under the free regime takes, on average, less than 12 days. Customs fees are assessed at about 3%.

Appendix I. Government Regulatory Agency Contacts:

Directorate General for Veterinary services (DGSV)

Ministry of Agriculture, Environment and Hydraulic Resources
30, rue Alain Savary, 1002, Tunis, Tunisia
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Directorate General for Agricultural Production (DGPA)
Ministry of Agriculture, Environment and Hydraulic Resources
30, rue Alain Savary, 1002, Tunis, Tunisia
Phone: 216 71 786 833
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Directorate General for Crop Protection and Quality of Agricultural Products (DGPCQPA)
Ministry of Agriculture, Environment and Hydraulic Resources
30, rue Alain Savary, 1002, Tunis, Tunisia
Phone: 216 71 786 833
E-mail: : mag@ministeres.tn

Directorate of Quality and Consumer Protection (DQPC)
Ministry of Commerce
Address: 37, av. Keireddine Pacha, 1002 Tunis
Phone: (216) 71 890-070 / 890 337
e-mail: mcmr@ministeres.tn

National Agency of the Sanitary and Environmental Control of Products (ANCSEP)
Ministry of Public Health
Adresse : Appt. Idriss - 3ème Etage - Bloc N°9 - Cité Elmhiri - Berges du Lac - 2045 Tunis
Phone : +216 71 960 222
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Standards setting and intellectual property enforcement authority
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